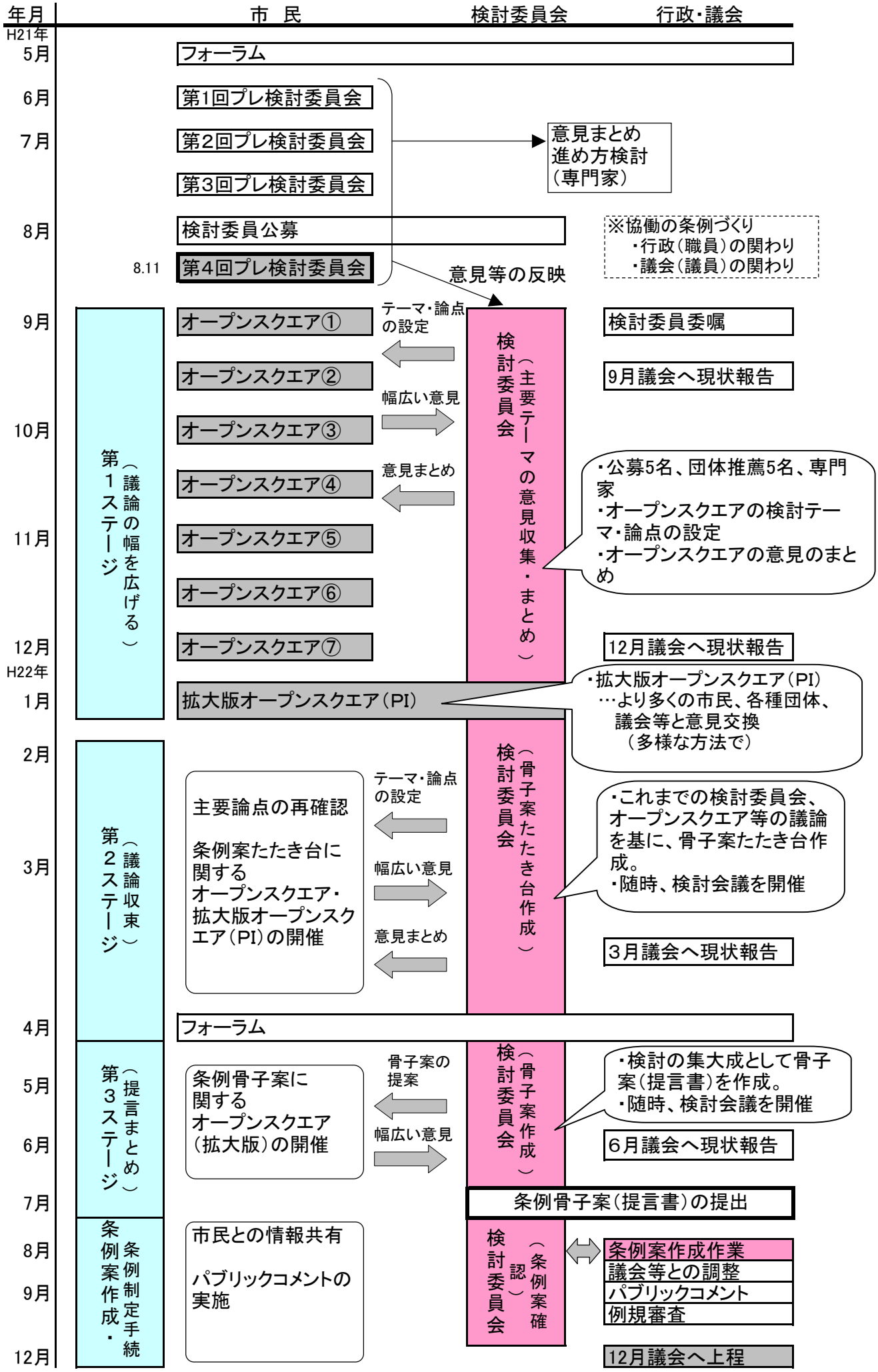小田原市自治基本条例の検討の流れ（案）